



Consolidated Financial Statements
December 31, 2022

County of Oxford
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INDEPENDENT AUDITOR'S REPORT

To the Members of Council, Inhabitants and Ratepayers of the County of Oxford

Opinion

We have audited the accompanying consolidated financial statements of the County of Oxford, which comprise the Consolidated Statement of Financial Position as at December 31, 2022 and the Consolidated Statements of Operations and Accumulated Surplus, Change in Net Financial Assets, and Cash Flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the financial position of the County of Oxford as at December 31, 2022 and its financial performance and its change in net financial assets and cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis of Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are independent of the County of Oxford in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the County of Oxford's ability to continue as a going concern, disclosing, as applicable, matters relating to going concern and using the going concern basis of accounting unless management either intends to liquidate the County of Oxford or to cease operation, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the County of Oxford's financial reporting process.

Auditor's Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgement and maintain professional skepticism throughout the audit.

We also:

- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County of Oxford's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the County of Oxford's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our report. However, future events or conditions may cause the County of Oxford to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

June 14, 2023
London, Canada

LICENSED PUBLIC ACCOUNTANT

County of Oxford

Consolidated Statement of Financial Position

As at December 31, 2022 (comparative balances as at December 31, 2021)

	2022	2021
Financial assets		
Cash and cash equivalents	\$ 203,036,632	\$ 225,860,521
Short term investments (Note 1)	66,586,224	34,693,274
Accounts receivable (Note 3)	18,816,348	19,811,898
Loans receivable (Note 4)	1,265,023	2,087,620
	<hr/>	<hr/>
	289,704,227	282,453,313
Liabilities		
Accounts payable and accrued liabilities	41,765,407	30,583,827
Deferred revenue (Note 5)	38,298,722	31,540,254
Employee future benefits (Note 6)	8,717,811	7,749,224
Net long term liabilities (Note 8)	36,594,230	40,880,936
Landfill closure and post closure liabilities (Note 9)	5,552,473	4,912,666
	<hr/>	<hr/>
	130,928,643	115,666,907
Net financial assets	158,775,584	166,786,406
Non financial assets		
Tangible capital assets (Schedule 1)	583,714,824	560,743,265
Capital work in progress	32,391,403	12,259,497
Inventories	235,461	208,767
Prepaid and deferred charges	441,112	444,426
	<hr/>	<hr/>
	616,782,800	573,655,955
Accumulated surplus (Note 10)	\$ 775,558,384	\$ 740,442,361

The accompanying summary of significant accounting policies and notes are an integral part of these financial statements.

County of Oxford

Consolidated Statement of Operations and Accumulated Surplus

For the year ended December 31, 2022 (comparative balances for year ended December 31, 2021)

	Budget 2022 (Note 11)	Actual 2022	Actual 2021 (Note 20)
Revenues			
Property taxes	\$ 68,818,306	\$ 72,497,058	\$ 66,751,932
User fees and charges	67,351,070	71,219,863	73,189,113
Government transfers (Note 15)	60,880,887	76,937,105	73,778,365
Investment income	2,154,844	5,364,994	2,354,137
Development charges	6,626,008	7,924,186	5,826,733
Provincial offences (Note 16)	1,000,000	1,142,410	1,049,272
Other	230,000	4,512,575	1,860,986
	207,061,115	239,598,191	224,810,538
Expenses			
General government	8,728,903	8,612,159	8,712,236
Protection to persons and property	2,825,451	2,610,700	2,605,030
Transportation services	19,671,480	23,197,214	21,710,814
Environmental services	47,299,393	52,944,147	48,753,487
Health services	21,300,346	32,484,187	32,948,757
Social and family services	60,902,103	60,883,243	55,460,875
Social housing	15,498,543	15,002,418	15,415,008
Oxford County Library	4,697,322	4,437,959	4,188,367
Recreation and cultural services	39,853	45,396	35,244
Planning and development	3,599,880	3,315,336	2,794,048
	184,563,274	203,532,759	192,623,866
Excess revenues over expenses before other	22,497,841	36,065,432	32,186,672
Other revenues (expenses)			
Gain (loss) on disposal of capital assets	257,000	(949,409)	(1,154,550)
	257,000	(949,409)	(1,154,550)
Excess revenues over expenses	22,754,841	35,116,023	31,032,122
Accumulated surplus, beginning of year	740,442,361	740,442,361	709,410,239
Accumulated surplus, end of year (Note 10)	\$763,197,202	\$775,558,384	\$740,442,361

The accompanying summary of significant accounting policies and notes are an integral part of these financial statements.

County of Oxford

Consolidated Statement of Change in Net Financial Assets

For the year ended December 31, 2022 (comparative balances for year ended December 31, 2021)

	Budget 2022	Actual 2022	Actual 2021
Excess revenues over expenses	\$ 22,754,841	\$ 35,116,023	\$ 31,032,122
Acquisition of tangible capital assets	(73,893,205)	(46,314,774)	(37,197,692)
Amortization of tangible capital assets	20,198,398	22,271,795	21,842,056
Loss on sale of tangible capital assets	-	949,409	1,154,550
Proceeds from the sale of tangible capital assets	-	122,011	188,058
(Increase) in capital work in progress	-	(20,131,906)	(3,355,992)
(Increase) in inventory	-	(26,694)	(34,251)
Decrease in prepaid and deferred charges	-	3,314	60,114
Increase (decrease) in net financial assets	(30,939,966)	(8,010,822)	13,688,965
Net financial assets, beginning of year	166,786,406	166,786,406	153,097,441
Net financial assets, end of year	<u>\$135,846,440</u>	<u>\$158,775,584</u>	<u>\$166,786,406</u>

The accompanying summary of significant accounting policies and notes are an integral part of these financial statements.

County of Oxford

Consolidated Statement of Cash Flows

For the year ended December 31, 2022 (comparative balances for year ended December 31, 2021)

	2022	2021
Operating activities		
Excess revenues over expenses	\$ 35,116,023	\$ 31,032,122
Non-cash changes to operations		
Amortization of tangible capital assets	22,271,795	21,842,056
Loss on disposal of capital assets	949,409	1,154,550
Employee future benefits	968,587	1,128,383
Landfill closure and post closure liabilities	639,807	140,395
Changes in non-cash operating balances		
Accounts receivable	995,550	(30,393)
Loans receivable	822,597	622,375
Accounts payable and accrued liabilities	11,181,580	2,276,551
Deferred revenue	6,758,468	5,271,149
Inventories	(26,694)	(34,251)
Prepaid and deferred charges	3,314	60,114
Net change in cash from operating	<u>79,680,436</u>	<u>63,463,051</u>
Capital activities		
Acquisition of tangible capital assets	(46,314,774)	(37,197,692)
Proceeds from the sale of tangible capital assets	122,011	188,058
(Increase) in work in progress	(20,131,906)	(3,355,992)
Net change in cash from capital	<u>(66,324,669)</u>	<u>(40,365,626)</u>
Financing activities		
Proceeds from long term debt	636,779	4,374,250
Long term debt principal repayments	(4,923,485)	(6,210,635)
Net change in cash from financing	<u>(4,286,706)</u>	<u>(1,836,385)</u>
Increase in cash and cash equivalents	9,069,061	21,261,040
Cash and short term investments, beginning of year	<u>260,553,795</u>	<u>239,292,755</u>
Cash and short term investments, end of year	<u>\$269,622,856</u>	<u>\$260,553,795</u>
Comprised of:		
Cash and cash equivalents	203,036,632	225,860,521
Short term investments	66,586,224	34,693,274
	<u>\$269,622,856</u>	<u>\$260,553,795</u>

The accompanying summary of significant accounting policies and notes are an integral part of these financial statements.

Basis of Consolidation

The County of Oxford ("County") is an upper-tier municipality in the Province of Ontario, Canada. It conducts its operations guided by the provisions of provincial statutes such as the Municipal Act, Municipal Affairs Act and related legislation. The consolidated financial statements of the County of Oxford are the representation of management prepared in accordance with Canadian public sector accounting standards established by the Public Sector Accounting Board ("PSAB") of the Chartered Professional Accountants of Canada ("CPA Canada"). The County of Oxford is comprised of the City of Woodstock, Towns of Ingersoll and Tillsonburg and the Townships of Blandford-Blenheim, East Zorra-Tavistock, Norwich, South-West Oxford and Zorra.

Reporting entity

The consolidated financial statements reflect the assets, liabilities, revenues and expenses and changes in investment in tangible capital assets of the County. These statements comprise all services and enterprises accountable to the County and which are owned or controlled by the County.

Consolidated entities

In addition to the County's departments, the reporting entity includes the following:

Oxford County Library Board

All assets, liabilities, revenues and expenses between consolidated entities have been eliminated.

Proportionately consolidated entities

On May 1, 2018, Elgin St. Thomas Public Health and Oxford County Public Health, merged to form Oxford Elgin St. Thomas Health Unit (OESTHU). The County reports its share of assets, liabilities and resulting operations of any government partnerships in which it participates. The County participates in the Oxford Elgin St Thomas Health Unit to the extent of 55.5% (2021 - 55.5%) based on population.

Trust Funds

Trust funds and their related operations administered by the County are not consolidated, but are reported separately on the "Woodingford Lodge Resident Trust Fund Financial Statement".

Cash and Cash Equivalents

Management considers all highly liquid investments with maturity of 90 days or less at acquisition or redeemable on demand to be cash equivalents.

Short Term Investments

Portfolio investments are recorded at cost, unless there has been a decline in the market value which is other than temporary in nature, in which case the investments are written down to market value.

Non-Financial Assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations. The change in non-financial assets during the year, together with the excess of revenues over expenses, determines the change in net financial assets for the year.

Government Transfer

Government transfers from the province or federal government are recognized in the consolidated financial statements in the period in which events giving rise to the transfers occur, providing the transfers are authorized, any eligibility criteria have been met, and reasonable estimates of the amount can be made.

Investment Income

Investment income earned on available funds and accumulated surplus is reported as revenue in the period earned. Investment income earned on development charges, reserve funds, water and wastewater reserves and the insurance reserve are added to the fund balance and forms parts of the deferred revenue and reserve balances.

Revenue Recognition

Revenue is recognized when received or receivable if the amount to be received can be reasonably estimated and collection is reasonably assured.

Taxation revenues are recognized when the tax is authorized and the taxable event has occurred. Additional property tax revenue can be added throughout the year, related to new properties that become occupied, or that become subject to property tax, using property assessments for billing purposes. Property taxes for these supplementary/omitted amounts are then billed according to the approved tax rate for the property class. Taxation revenues in any year may also be reduced as a result of reductions in assessment values arising from assessment and/or tax appeals. These assessment changes are recorded in the year the change is settled.

Charges for wastewater and water usage are recorded as user fees when billed. Connection fee revenues are recognized when the connection has been established.

Deferred Revenue

In accordance with PSAB requirements, obligatory reserve funds are reported as a component of deferred revenue. Development charge collections have been segregated, as required by the Development Charges Act, to finance a portion of the cost of growth-related capital projects. Revenue recognition occurs when the County has incurred the expenditure for the capital works for which the development charges were collected.

Revenues received for specific purposes which are externally restricted by legislation, regulation or agreement and are not available for general municipal purposes are accounted for as deferred revenue. The revenue is recognized in the year in which it is used for the specified purpose.

Tangible Capital Assets

Tangible capital assets are recorded at cost less accumulated amortization. Cost includes all costs directly attributable to acquisition or construction of the tangible capital asset including transportation costs, installation costs, design and engineering fees, legal fees, and site preparation costs. Contributed tangible capital assets are recorded at fair value at the time of the donation, with a corresponding amount recorded as revenue. Amortization is recorded on a straight-line basis over the estimated life of the tangible capital asset commencing once the asset is available for productive use as follows:

General Capital:

Land	No amortization
Land Improvements	30 to 40 years
Buildings	30 to 40 years
Furnishings and fixtures	10 years
Library books	7 years
Machinery and equipment	10 to 30 years
Computer hardware and software	4 years
Vehicles	5 to 20 years

Infrastructure Capital:

Land	No amortization
Land Improvements	30 to 40 years
Buildings	30 to 99 years
Machinery and equipment	10 to 30 years
Linear	
Water and wastewater infrastructure	10 to 99 years
Roads and bridges	7 to 99 years

Assets under construction are not amortized until the asset is available for use.

Tangible capital assets received as contributions are recorded at their fair value at the date of receipt.

Loans Receivable

Loans receivable are recorded at cost less any amount for valuation allowance. Valuation allowances are made when collection is in doubt. Interest is accrued on loans receivable to the extent it is deemed collectable.

Inventories

Inventories held for consumption are recorded at the lower of cost and net realizable value.

Use of Estimates

The preparation of consolidated financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the consolidated financial statements, and the reported amounts of revenues and expenses during the period. Actual results could differ from management's best estimates as additional information becomes available in the future. Adjustments, if any, will be reflected in operations in the period of settlement. Significant estimates include liability for Workplace Safety and Insurance Board, landfill closure and post-closure costs and historical cost and useful lives of tangible capital assets.

1. Short Term Investments

The County's investment activities are governed by the Municipal Act and the County's investment policy. The short term investments of \$66,586,224 (2021 - \$34,693,274) are recorded at cost. The investments have a market value of \$64,416,590 (2021 - \$34,672,595). The market value represents the realizable value of the investments if they were sold on December 31, 2022. Accordingly, only realized gains and losses are recognized in the financial statements.

2. Trust Funds

Trust funds administered by the County of Oxford amounting to \$26,145 (2021 - \$27,856) have not been included in the Consolidated Statement of Financial Position nor have their operations been included in the Consolidated Statement of Operations and Accumulated Surplus.

3. Accounts Receivable

Accounts Receivable are reported net of allowance for doubtful accounts of \$79,178 (2021 - \$202,442).

4. Loans Receivable

The County has issued loans to properties for the extension of water and/or wastewater services. Interest rates range from 2.50% to 4.90%, and have repayment terms continuing until 2032. Property owners have assumed responsibility for paying the interest and principal charges for the debt.

5. Deferred Revenue

The deferred revenue balance is comprised of the following:

	2022	2021
Development charges	\$ 18,284,730	\$ 15,682,496
Economic development grant	-	546,866
Federal Gas Tax	3,536,362	4,770,312
Ontario Community Infrastructure Fund	5,614,369	1,414,694
Safe Restart Agreement	4,032,060	4,295,464
Other	6,831,201	4,830,422
	<u>\$ 38,298,722</u>	<u>\$ 31,540,254</u>

County of Oxford
Notes to the Consolidated Financial Statements
December 31, 2022

6. Employee Future Benefits

The County provides certain employee benefits which have been funded as noted below:

	<u>2022</u>	<u>2021</u>
Workplace Safety & Insurance Board	\$ 8,717,811	\$ 7,749,224

Liability for Workplace Safety & Insurance (WSIB)

The County (excluding the Library employees) is Schedule II employer under the Workplace Safety and Insurance Act. As a Schedule II employer, the County assumes liability for any awards made under the Act. A comprehensive actuarial valuation of the future liability for WSIB benefits was conducted in 2021, which covers the period from December 31, 2021 to December 31, 2023.

The significant actuarial assumptions adopted in estimating the County's WSIB liabilities are as follows:

- Discount rate 2.75%
- Expected future WSIB payments per lost time injury - County 389%
 - Woodingford Lodge 125%
 - Paramedic Services 229%
- Health care inflation CPI + 2.00%
- WSIB administration rate 27%
- Lost time injury count - (County, Woodingford Lodge & Paramedic Services) 3,611

Information about the County's WSIB liability is as follows:

	<u>2022</u>	<u>2021</u>
Liability obligation, beginning of year	\$ 7,749,224	\$ 6,620,836
Current service cost	1,620,767	1,576,269
Interest expense	276,592	256,479
Actuarial loss	1,850,659	2,074,633
Benefits paid	(1,152,746)	(1,094,510)
Accrued benefit obligation, end of year	10,344,496	9,433,707
Unamortized net actuarial gain	(1,626,685)	(1,684,483)
Liability obligation, end of year	<u>\$ 8,717,811</u>	<u>\$ 7,749,224</u>

6. Employee Future Benefits Continued

Information about the County's WSIB expenses recognized in the period is as follows:

	<u>2022</u>	<u>2021</u>
Current period benefit cost	\$ 1,620,767	\$ 1,576,269
Amortization of net actuarial loss-December 31, 2020	108,230	108,230
Amortization of net actuarial loss-December 31, 2017	165,376	165,376
Amortization of net actuarial gain-December 31, 2014	(49,632)	(49,632)
Amortization of net actuarial loss-December 31, 2011	-	166,176
Interest expense	276,592	256,479
Total expenditure	<u>\$ 2,121,333</u>	<u>\$ 2,222,898</u>

A reserve has been accumulated to fund this obligation. It is funded as follows:

	<u>2022</u>	<u>2021</u>
Workplace Safety and Insurance Board (Note 10)	<u>\$ 3,467,128</u>	<u>\$ 3,698,176</u>

7. Pension Contributions

The County makes contributions to the Ontario Municipal Employees Retirement Fund (OMERS), which is a multi-employer plan, on behalf of members of its staff. The plan is a defined benefit plan which specifies the amount of the retirement benefit to be received by the employees based on the length of services and rates of pay. The amount contributed to OMERS for 2022 was \$4,083,456 (2021 - \$3,834,273) for the current service and is included as an expenditure on the Consolidated Statement of Operations and Accumulated Surplus. The County had no obligation, as at December 31, 2022, under the past service provisions. The OMERS funding ratio for 2022 is 95.0% (2021 - 97.0%).

County of Oxford
Notes to the Consolidated Financial Statements
December 31, 2022

8. Net Long Term Liabilities

(a) The balance of long term liabilities reported on the Consolidated Statement of Financial Position is made up of the following:

	<u>2022</u>	<u>2021</u>
Total long term liabilities incurred by the County at various rates of interest ranging from 1.03% to 7.00% (2021 - 1.03% to 7.00%) with maturity dates ranging from March 2023 to Dec 2045	\$ 71,596,978	\$ 78,963,632
Long term liabilities assumed through consolidation by the County related to OESTHU, interest at 2.85% (2021 - 2.85%) fixed through swap transaction, plus a stamping fee 0.40% for a total of 3.25%, maturing 2044	3,977,585	4,106,288
Of the long term liabilities shown above, the responsibility for payment of principal and interest charges has been assumed by other municipalities	(38,893,443)	(42,064,227)
Of the long term liabilities shown above, the responsibility for payment of principal and interest charges for tile drainage has been assumed by individuals	(86,890)	(124,757)
	<u>\$ 36,594,230</u>	<u>\$ 40,880,936</u>

(b) Of the net long term liabilities reported in (a) of this note, the minimum principal repayments required are estimated as follows:

2023	\$ 6,540,449
2024	4,706,586
2025	3,961,729
2026	3,768,797
2027	2,605,113
Thereafter	15,011,556
	<u>\$ 36,594,230</u>

(c) The net interest expense for the year ended December 31, 2022 was \$1,498,563 (2021 - \$1,708,420).

8. Net Long Term Liabilities Continued

(d) The net long term liabilities in (a) issued in the name of the County have received approval of the Ontario Municipal Board for those approved on or before December 31, 1992. Those approved after January 1, 1993 have been approved by by-law. The annual principal and interest payments required to service these liabilities are within the annual debt repayment limit prescribed by the Ministry of Municipal Affairs and Housing.

(e) The County is contingently liable for long term liabilities with respect to tile drainage; of those for which the responsibility for the payment of principal and interest has been assumed by other municipalities; and shares contingent liability for long term liabilities of OESTHU. The total amount outstanding as at December 31, 2022, was \$38,980,333 (2021 - \$42,188,984) and is not recorded on the Consolidated Statement of Financial Position.

(f) The County shares contingent liability for long term liabilities of OESTHU. The proportionate amount outstanding as at December 31, 2022, was \$3,977,585 (2021 - \$4,106,288).

9. Landfill Closure and Post Closure Liabilities

The Public Sector Accounting Handbook Section 3270: *Solid Waste Landfill Closure and Post-Closure Liability*, establishes standards on how to account for and report liability for closure and post-closure care of a solid waste landfill site. The Sanitary Closure costs include final cover and vegetation, completing facilities for drainage control features, leachate monitoring, water quality monitoring, and monitoring and recovery of gas. Post-closure care activities include all activities related to monitoring the site once it can no longer accept waste, including acquisition of any additional land for buffer zones, treatment and monitoring of leachate, monitoring ground water and surface water, gas monitoring and recovery, and ongoing maintenance of various control systems, drainage systems, and final cover. The estimated liability for the care of landfill sites is the present value of future cash flows associated with closure and post-closure costs.

The County owns and operates one open landfill site and it owns and monitors two closed landfill sites. The open site has a remaining capacity of 2,402,031 (2021 - 2,468,661) cubic metres with an estimated life expectancy of 33 years (2021 - 34 years). The present value of the expected closure and post closure costs of the open landfill site have been estimated using a discount factor of 2.5% and an annual inflation rate of 2.5% (2021 - 2.5%). The estimated expenses for closure and post closure care at December 31, 2022 are \$5,552,473 (2021 - \$4,912,666), and has been reported on the Consolidated Statement of Financial Position. The estimated length of time required for post-closure care is 25 years.

10. Accumulated Surplus

Accumulated surplus consists of individual fund surpluses and reserves as follows:

	<u>2022</u>	<u>2021</u>
Surpluses (deficits)		
Operating fund	\$ (23,137,483)	\$ (10,366,511)
Invested in tangible capital assets	578,331,044	530,910,667
	<u>555,193,561</u>	<u>520,544,156</u>
 <i>Proportionate share of Oxford Elgin St Thomas Health Unit surplus</i>		
Operating fund	170,253	167,985
Invested in tangible capital assets	1,181,553	1,211,167
	<u>1,351,806</u>	<u>1,379,152</u>
 Reserves		
Working capital	6,100,000	6,100,000
General	11,418,003	13,011,215
Water and wastewater systems	105,643,301	111,245,346
Waste collection and disposal	2,328,553	2,795,595
Ambulance services	2,375,009	1,889,556
Social housing	10,167,337	10,089,122
Library	1,730,551	1,848,636
Workplace Safety and Insurance Board (WSIB)	3,467,128	3,698,176
Planning	661,113	678,535
Social and family services	2,056,994	1,139,778
Other purposes and capital expenses	51,517,269	42,488,013
	<u>197,465,258</u>	<u>194,983,972</u>
 Reserve Fund		
Landfill	<u>21,547,759</u>	<u>23,535,081</u>
	<u>\$775,558,384</u>	<u>\$740,442,361</u>

11. Budget

The Financial Plan (Budget) By-Law adopted by Council on January 12, 2022 was prepared on a modified accrual basis consistent with the requirements of Section 289 of the Municipal Act, 2001. The 2022 actual balances, in accordance with the Canadian Public Sector Accounting Standards, are reported on a full accrual basis which includes; amortization of, gains and losses on disposal of and certain revenues related to, capital assets, but excludes debt repayment, capital asset costs and transfers of accumulated surplus. As a result, the budget figures presented in the Consolidated Statement of Operations and Accumulated Surplus represent the Financial Plan adopted by Council on January 12, 2022 with adjustments as follows:

	<u>2022</u>
Financial Plan (Budget) By-Law surplus for the year	\$ -
Add:	
Tangible capital assets	73,893,205
Debt principal repayment	6,729,531
Less:	
Amortization	20,198,398
Issuance of long term liabilities	6,105,000
Transfers from accumulated surplus	<u>31,564,497</u>
	<u>\$ 22,754,841</u>

12. Public Sector Salary Disclosure

In 2022, as defined in the Public Sector Disclosure Act 1996, 109 employees were paid a salary of \$100,000 or more by the County of Oxford.

13. Contingent Liabilities

A property assessment appeal has been filed by a property owner for years 2009 through to 2022 under the Assessment Act and the Municipal Act that, in the event they are successful, would be funded from the County's Corporate General reserve.

14. Liability for Contaminated Sites

The County has adopted PSAB 3260 standard for the purpose of disclosing liabilities associated with remediation of contaminated sites. Accordingly, there is nothing to report for the purposes of these financial statements.

15. Oxford County Library Board

In 2022, the Oxford County Library Board received \$135,675 (2021 - \$135,675) from the Ministry of Tourism and Culture for the public library operating grant program and pay equity funding of \$3,229 (2021 - \$3,229). These amounts are included in government grants on the Consolidated Statement of Operations and Accumulated Surplus.

16. Provincial Offences Administration

The County of Oxford is responsible for the administration of fines arising under the Provincial Offences Act ("POA"). The County performs court support, administration and collection functions for all related fines and fees and prosecutes matters under the POA. The POA is a procedural law for administering and prosecuting provincial offences, including but not limited to, those committed under the Highway Traffic Act, Compulsory Automobile Insurance Act, Trespass to Property Act, Liquor Licence Act and municipal by-laws. Offenders may pay fines at any Provincial Offences Administration office in Ontario, at which time the receipts are recorded in the Integrated Courts Operation Network system ("ICON"). The County recognizes fine revenue when the receipt of funds is recorded in ICON. Gross revenue for 2022 totals \$1,142,410 (2021 - \$1,049,272).

17. Oxford County Housing Debt Obligations

On January 1, 2000, the Province of Ontario transferred ownership of housing units to the County. Prior to 2000, the Province issued debentures related to housing properties now owned by the County. The debt obligation for these debentures remains with the Province and has varying maturity dates. The outstanding debt at December 31, 2022 is \$568,128 and the principal repayments are scheduled as follows:

2023 to 2025	\$568,128
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18. Commitments and Contingencies

In 2020 the County, along with other municipalities in southwestern Ontario, provided a loan guarantee to a lender of the Southwestern Integrated Fibre Technology Inc. (SWIFT) totaling \$27.5 million to be used by SWIFT to finance fourteen projects identified in its Southwestern Ontario Integrated Fibre Technology Pilot Project Contribution Agreement with the Federal/Provincial Governments. This guarantee shall expire once SWIFT has been reimbursed by the Federal/Provincial Governments in accordance with the Southwestern Ontario Integrated Fibre Technology Pilot Project Contribution Agreement, expected by December 2023. The County's portion of the loan guarantee is \$1.498 million.

19. Ministry of Health

The Ministry of Health continued to fund COVID-19 response funding of \$384,488 to support paramedic services in the 2022 calendar year. This revenue is included in government grants on the Consolidated Statement of Operations and Accumulated Surplus. Expenditures incurred by the County of Oxford related to this program totaled \$384,488.

20. Comparative Balances

The opening cost and accumulated amortization balances within Infrastructure Buildings and Machinery and Equipment have been reclassified within Schedule 1.

The 2021 comparative expense balance within Recreation and Culture services and Transportation Services have been reclassified within the Consolidated Statement of Operation and Accumulated Surplus.

21. Significant Event

In 2020, a coronavirus outbreak was declared a pandemic by the World Health Organization which prompted the Government of Ontario to declare a state of emergency on March 17, 2020. As a result of these declarations, significant economic and social impacts have been and continue to be experienced world-wide. As the full extent of impacts from the ongoing pandemic are yet to be determined, estimates contained in these statements, including those based on actuarial assumptions, are subject to change.

22. Segmented Information

General Government

General government is comprised of Council and general administration. These areas include CAO Office, Clerk, Council, Facilities, Fleet, Finance, Information Services and Human Resources.

Protection to Persons and Property

Provincial Offences Administration is responsible for providing administrative support for the Ontario Court of Justice. The Provincial Offences Act applies to all Ontario statutes (and regulations), municipal by-laws, and some federal contraventions. Protection to persons and property also includes flood control from conservation authorities and 911 services.

Transportation Services

Transportation is responsible for the delivery of municipal public works services related to the planning, development and maintenance of roadway systems.

Environmental Services

The environmental services include water supply and distribution, stormwater, wastewater treatment and collection, and waste diversion, collection and disposal.

Health Services

Health services are comprised public health and emergency medical services. Public health services works to improve the overall health of the population and overcome health inequalities by providing services to individuals and communities. Emergency medical services provides the County and surrounding areas with pre-hospital medical care and transportation services to the ill and injured in the community.

Social and Family Services

Social Services include social assistance, long-term care and child care services. Social assistance services provide financial, social and employment assistance to those that are less fortunate. Long-term care service provides health services for seniors who can no longer live at home. Child care services provide subsidized child care spaces and wage subsidies.

Social Housing

Social Housing is provided to help shelter individuals, families and elderly in need.

Oxford County Public Library Board

Oxford County Public Library Board provides resources and services in a variety of media to meet the needs of individuals and groups for education, information and personal development including recreation and leisure.

Recreation and Culture

Provides services related to recreation and cultural services within the County.

Planning and Development

Planning and development provides services related to property development and woodlands conservation within the County.

County of Oxford
Consolidated Schedule of Tangible Capital Assets
As at December 31, 2022

Schedule 1

Tangible capital assets are recorded at cost on the Consolidated Statement of Financial Position. The County has tangible capital assets with a net book value of \$32,391,403 (2021 - \$12,259,497) that are not being amortized as they are under construction. During the year there were no write-downs of assets (2021 - \$nil). Underground water and sewer systems in the amount of \$4,322,730 (2021 - \$1,780,529) were contributed to County and were recorded at their fair value at the time of contribution. The County has no tangible capital assets recognized at a nominal value. There was no interest capitalized during the year (2021 - \$nil). The County owns various works of art and historical treasures that have not been included as tangible capital assets. These items are categorized as Archival Materials.

The following charts summarize tangible capital asset balances by category for the year ended December 31, 2022:

	Cost Dec 31, 2021 (Note 20)	Additions	Disposals	Cost Dec 31, 2022	Accumulated Amortization Dec 31, 2021 (Note 20)	Amortization	Disposals	Accumulated Amortization Dec 31, 2022	Net Book Value Dec 31, 2022
General									
Land	\$19,353,382	\$998,651	\$-	\$20,352,033	\$-	\$-	\$-	\$-	\$20,352,033
Land improvements	3,935,965	1,085,366	24,684	4,996,647	1,074,635	165,085	8,098	1,231,622	3,765,025
Buildings	108,272,926	3,187,532	579,596	110,880,862	44,380,684	3,142,744	309,767	47,213,661	63,667,201
Vehicle	13,629,489	870,379	684,587	13,815,281	8,412,413	1,468,893	684,586	9,196,720	4,618,561
Furniture and fixtures	4,863,255	175,066	161,675	4,876,646	3,774,147	164,371	161,675	3,776,843	1,099,803
Machinery and equipment	9,969,224	692,657	44,190	10,617,691	4,427,790	806,516	25,043	5,209,263	5,408,428
Library books	1,463,779	199,873	248,823	1,414,829	676,526	209,111	248,823	636,814	778,015
Computer hardware	2,335,514	673,711	230,424	2,778,801	1,140,404	508,045	230,424	1,418,025	1,360,776
Total General	163,823,534	7,883,235	1,973,979	169,732,790	63,886,599	6,464,765	1,668,416	68,682,948	101,049,842
Infrastructure									
Land	\$7,290,902	\$14,756	\$-	\$7,305,658	\$-	\$-	\$-	\$-	\$7,305,658
Land improvements	12,755,168	438,334	-	13,193,502	3,944,767	266,866	-	4,211,633	8,981,869
Buildings	146,290,776	910,412	22,831	147,178,357	49,149,902	2,403,516	15,580	51,537,838	95,640,519
Machinery and equipment	32,162,299	2,447,269	13,979	34,595,589	15,031,366	1,123,373	817	16,153,922	18,441,667
Bridges	47,533,240	2,536,209	50,348	50,019,101	14,204,595	912,671	22,178	15,095,088	34,924,013
Water and Wastewater	273,353,027	20,841,202	1,465,532	292,728,697	85,270,472	3,639,548	827,851	88,082,169	204,646,528
Roads	231,142,589	11,243,357	593,045	241,792,901	122,120,569	7,461,056	513,452	129,068,173	112,724,728
Total Infrastructure	750,528,001	38,431,539	2,145,735	786,813,805	289,721,671	15,807,030	1,379,878	304,148,823	482,664,982
Total Tangible Capital Assets	\$914,351,535	\$46,314,774	\$4,119,714	\$956,546,595	\$353,608,270	\$22,271,795	\$3,048,294	\$372,831,771	\$583,714,824

County of Oxford

Consolidated Schedule of Segmented Disclosure

For the Year Ended December 31, 2022 (comparative balances for year ended December 31, 2021)

Schedule 2

	General Government	Protection to Persons and Property	Transportation Services	Environmental Services	Health Services	Social and Family Services
Revenues						
Property taxes	\$7,671,132	\$1,775,696	\$22,790,186	\$2,802,973	\$10,900,933	\$14,281,057
User fees and charges	2,162,220	-	1,059,248	56,726,917	518,208	7,594,447
Government transfers	1,183,015	39,522	5,902,994	106,796	21,280,494	41,582,690
Investment income	1,386,407	-	828,468	2,926,860	120,900	7,393
Development charges	28,000	-	3,759,617	3,763,761	133,092	-
Provincial offences	-	1,142,410	-	-	-	-
Other	10,000	-	3,225	4,322,730	161,955	6,398
	<u>12,440,774</u>	<u>2,957,628</u>	<u>34,343,738</u>	<u>70,650,037</u>	<u>33,115,582</u>	<u>63,471,985</u>
Expenses						
Wages and benefits	8,452,853	361,590	4,334,637	7,931,882	23,131,715	27,789,282
Materials and supplies	8,754,484	83,022	6,049,508	10,612,096	3,820,391	4,128,973
Contracted services	4,558,363	308,983	1,566,084	17,380,765	3,237,482	2,724,342
Rents and financial expenses	464,003	-	34,509	7,291	-	85,659
External transfers	275,000	1,662,330	-	-	40	21,793,938
Interfunctional transfers	(16,887,150)	194,775	2,774,857	8,656,189	905,434	2,582,534
Interest on long term debt	175,030	-	10,654	824,942	155,763	273,616
Amortization	2,819,576	-	8,426,965	7,530,982	1,233,362	1,504,899
	<u>8,612,159</u>	<u>2,610,700</u>	<u>23,197,214</u>	<u>52,944,147</u>	<u>32,484,187</u>	<u>60,883,243</u>
Excess revenues over expenses before other	<u>3,828,615</u>	<u>346,928</u>	<u>11,146,524</u>	<u>17,705,890</u>	<u>631,395</u>	<u>2,588,742</u>
Other revenues (expenses)						
Gain (loss) on disposal	38,154	-	(115,012)	(650,846)	5,662	(155,077)
	<u>38,154</u>	<u>-</u>	<u>(115,012)</u>	<u>(650,846)</u>	<u>5,662</u>	<u>(155,077)</u>
Excess revenues over expenses	<u>\$3,866,769</u>	<u>\$346,928</u>	<u>\$11,031,512</u>	<u>\$17,055,044</u>	<u>\$637,057</u>	<u>\$2,433,665</u>

County of Oxford

Consolidated Schedule of Segmented Disclosure

For the Year Ended December 31, 2022 (comparative balances for year ended December 31, 2021)

Schedule 2

	Social Housing	Oxford County Public Library Board	Recreation and Culture	Planning and Development	Total	Total 2021
Revenues						
Property taxes	\$5,706,385	\$4,061,003	\$45,772	\$2,461,921	\$72,497,058	\$66,751,932
User fees and charges	2,615,046	33,839	-	509,938	71,219,863	73,189,113
Government transfers	6,506,636	150,344	-	184,614	76,937,105	73,778,365
Investment income	76,949	18,017	-	-	5,364,994	2,354,137
Development charges	-	187,450	-	52,266	7,924,186	5,826,733
Provincial offences	-	-	-	-	1,142,410	1,049,272
Other	-	8,267	-	-	4,512,575	1,860,986
	<u>14,905,016</u>	<u>4,458,920</u>	<u>45,772</u>	<u>3,208,739</u>	<u>239,598,191</u>	<u>224,810,538</u>
Expenses						
Wages and benefits	119,927	2,437,878	-	2,285,551	76,845,315	73,056,592
Materials and supplies	2,374,804	459,882	4,067	284,121	36,571,348	32,128,298
Contracted services	2,837,705	35,986	2,503	369,213	33,021,426	30,845,127
Rents and financial expenses	-	-	-	3,743	595,205	611,970
External transfers	8,868,611	-	5,000	124,188	32,729,107	32,431,403
Interfunctional transfers	437,894	1,086,947	-	248,520	-	-
Interest on long term debt	49,291	4,541	4,726	-	1,498,563	1,708,420
Amortization	314,186	412,725	29,100	-	22,271,795	21,842,056
	<u>15,002,418</u>	<u>4,437,959</u>	<u>45,396</u>	<u>3,315,336</u>	<u>203,532,759</u>	<u>192,623,866</u>
Excess revenues over expenses before other	<u>(97,402)</u>	<u>20,961</u>	<u>376</u>	<u>(106,597)</u>	<u>36,065,432</u>	<u>32,186,672</u>
Other revenues (expenses)						
Gain (loss) on disposal	-	(72,290)	-	-	(949,409)	(1,154,550)
	-	(72,290)	-	-	(949,409)	(1,154,550)
Excess revenues over expenses	<u>\$(97,402)</u>	<u>\$(51,329)</u>	<u>\$376</u>	<u>\$(106,597)</u>	<u>\$35,116,023</u>	<u>\$31,032,122</u>